TWENTIETH CONGRESS OF THE FEDERATED STATES OF MICRONESIA

FOURTH SPECIAL SESSION, 2018

C.B. NO. 20-209

A BILL FOR AN ACT

To repeal in their entirety Public Laws Nos. 20-13 and 20-20 pertaining to the assets and liabilities of the Open Access Entity, and to reinstate the previous language of sections 203 and 389 of title 21 of the Code of the Federated States of Micronesia (Annotated), as amended, and for other purposes.

BE IT ENACTED BY THE CONGRESS OF THE FEDERATED STATES OF MICRONESIA:

Purpose. Public Laws 20-13 and 20-20 pertain 1 Section 1. 2 to the assets and liabilities of the Open Access Entity 3 associated with the HANTRU1 fiber optic project. In particular 4 the public laws mandate certain relations between the Open 5 Access Entity and the FSM Telecommunications Corporation. The 6 public laws were subsequently found not to be in compliance with certain conditions of the financing agreement of the 7 project. The Open Access Entity and the FSM Telecommunications 8 Corporation negotiated also an agreement concerning their 9 10 mutual relationship. The public laws are therefore no longer 11 necessary and may create inconsistency problems with the 12 negotiated agreement. They therefore need to be repealed and 13 the language reinstated previous to what it was before the 14 amending of sections 203 and 389 of title 21 of the Code of the 15 Federated States of Micronesia (Annotated).

Section 2. Public Laws Nos. 20-13 and 20-20 are hereby repealed in their entirety.

1	Section 3. Section 203 of title 21 of the Code of
2	the Federated States of Micronesia (Annotated), as
3	amended, is hereby further amended to read as follows:
4	"Section 203. Powers and responsibilities of
5	the Corporation. The Corporation has the
6	following powers and responsibilities:
7	(1) to operate as a provider of all
8	telecommunications within the Federated States
9	of Micronesia and between points in the
10	Federated States of Micronesia and points
11	outside thereof;
12	(2) to operate and manage such services on
13	the basis of commercially accepted practices,
14	treating all users of telecommunications
15	services on equitable terms in accordance with
16	its published tariffs, and requiring all users
17	to pay for the services provided;
18	(3) to plan for the expansion and improvement
19	of telecommunications facilities and services;
20	(4) to the extent practicable, to expand
21	telecommunications services to areas and
22	communities in the Federated States of
23	Micronesia that are presently unserved or poorly
24	served and to improve the quality, reliability,
25	and variety of services available to all users

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1	in a manner consistent with commercial
2	reasonableness and with promoting economic
3	development, the advancement of education and
4	health care, and the preservation of the
5	cultural identity of the people of the Federated
6	States of Micronesia;
7	(5) to improve the telecommunications skills
8	and promote the telecommunications training of
9	Micronesian citizens who are employees of the
10	Corporation;
11	(6) to establish, publish, and implement a
12	structure of tariffs and rates for
13	telecommunications services calculated to ensure
14	that, to the extent practicable, adequate and
15	equitable charges are imposed for services and
16	that the tariff structure promotes the increased
17	use of telecommunications services;
18	(7) to invest all surplus revenues of the
19	Corporation in the expansion and improvement of
20	telecommunications facilities and services;
21	(8) to incur indebtedness for the purpose of
22	expanding and improving telecommunications
23	facilities, to the extent and on such terms as
24	are deemed commercially reasonable by the
25	Corporation;[and]

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1	(9) to provide on a reimbursable basis
2	emergency telecommunications services to
3	governments, individuals, and entities in the
4	Federated States of Micronesia[+]; and
5	[(10) where the Corporation owns or controls
6	capacity rights on HANTRU1 Cable System between
7	Pohnpei and Guam, it shall supply such services
8	to the FSM Open Access Entity free of charge,
9	including system access, on terms as may be
10	demanded by the FSM Open Access Entity in order
11	to link Chuuk to Pohnpei and Chuuk to Guam.]
12	Section 4. Section 389 of title 21 of the Code of
13	the Federated States of Micronesia (Annotated), as
14	amended, is hereby further amended to read as follows:
15	"Section 389. Establishment of Open Access
16	Entity and authority to acquire assets and
17	assume liabilities and obligations.
18	(1) Should the Secretary certify that it is in
19	the interests of the Federated States of
20	Micronesia for a corporation owned by the
21	Government to be established under this section
22	in order to own and operate submarine and
23	terrestrial cable assets within the Federated
24	States of Micronesia or serving the Federated
25	States of Micronesia (the Open Access Entity),

the corporation shall be deemed to be 1 2 established as at the vesting date, and with 3 such assets and liabilities, specified in such 4 certificate. 5 (2) The Open Access Entity shall provide international and domestic connectivity for the 6 7 transmission of data for communications services as a wholesaler but not at retail. 8 Such 9 connectivity shall be provided on non-10 discriminatory and cost-based terms. 11 (3) The assets, liabilities and obligations referred to in a certificate issued under 12 13 subsection (1) or any amending or supplementary 14 certificate issued by the Secretary may be 15 described specifically or by class, and no 16 objection shall be taken in any court to the accuracy or completeness of such description. 17 18 (4) Nothing in this section shall restrict or 19 prevent the Open Access Entity from acquiring 20 other assets or undertaking other activities 21 that in the opinion of the board of the Open 22 Access Entity are required in order to provide 23 the services referred to in subsection (3[2]). 24 [(5) Legal and beneficial ownership of all existing interests of Federated States of 25

1	Micronesia Telecommunications Corporation
2	(FSMTC) in the submarine cable system connecting
3	from Pohnpei to Guam, known as the HANTRU-1
4	cable system and Pohnpei extension, shall be
5	transferred from FSMTC to the Open Access Entity
6	and the Open Access Entity shall assume all
7	obligations of FSMTC to pay and perform:
8	(a) all outstanding indebtedness to the
9	United States Rural Utilities Service for the
10	loan, known as Loan B, used to finance the
11	procurement and construction of such cable
12	system and FSMTC's rights therein; and
13	(b) all executory contractual obligations
14	of FSMTC to third parties in respect of such
15	cable system.
16	The transfer of such interest shall have effect
17	from such date as may be specified by the
18	Secretary in a deed of conveyance of assets and
19	assumption of liabilities which shall be
20	prepared by the Secretary, and executed and
21	delivered by FSMTC and the Open Access Entity,
22	without delay after obtaining consent for such
23	transfer from the United States Rural Utilities
24	Service, which the Secretary of Justice shall
25	use all reasonable endeavors to obtain within

1	180 days after the effective date of this Act.
2	The assets, liabilities and obligations referred
3	to in such deed may be described specifically or
4	by class, and no objection shall be taken in any
5	court to the accuracy or completeness of such
6	description.
7	(6) Pending the effective date of the deed
8	referred to in section 389(5), with immediate
9	effect:
10	(a) FSMTC shall hold the interests to be
11	conveyed by such deed in trust for the Open
12	Access Entity and shall allow the Open Access
13	Entity full and unimpaired rights of access and
14	use of the relevant facilities and properties,
15	and unfettered communications and relations with
16	FSMTC's counterparties under the related
17	executory contracts, as if such conveyance had
18	already occurred, including, but not limited to,
19	the right to modify or install equipment and
20	facilities on such facilities and properties.
21	(b) The Open Access Entity shall bear
22	full financial responsibility for all
23	obligations to be assumed under such deed and
24	the Open Access Entity shall coordinate all
25	payments to be made by the Open Access Entity to

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1	ensure the due and punctual remission of such
2	sums to the intended beneficiaries.
3	(7) The Open Access Entity shall with
4	immediate effect, upon written request, have
5	unrestricted rights of shared access to and use
6	of the existing interests of FSMTC in land,
7	buildings, improvements and fixtures at its
8	facilities in Pohnpei, Chuuk, Kosrae and Yap to
9	install, improve, modify, own, operate, maintain
10	and repair existing and new submarine cable
11	landing stations and to interconnect with other
12	network operators at such facilities while
13	reasonably accommodating FSMTC's existing and
14	intended uses of such facilities and restoring
15	or repairing any damage caused during any works
16	by the Open Access Entity. The Open Access
17	Entity shall bear a proportionate share of any
18	ground rents and site maintenance costs based on
19	the proportionate amount of land used. The Open
20	Access Entity and FSMTC shall document the
21	specific premises to which access and use has
22	been requested and provided under this
23	subsection, and any related payment obligations.
24	(8) In respect of the matters set out in this
25	section 389, FSMTC and the Open Access Entity

1	shall cooperate in good faith in working with
2	each other and in seeking and obtaining all
3	required approvals and consents of third
4	parties, and in executing and delivering all
5	agreements, instruments and acknowledgements
6	required by such third parties to give effect to
7	the transfer of rights and assumption of
8	liabilities provided for hereunder. If any
9	dispute arises between FSMTC and the Open Access
10	Entity with respect to the provisions or
11	requirements of this section 389, the Secretary
12	shall resolve the dispute and his determination
13	shall be final."
14	Section 5. This act shall become law upon approval
15	by the President of the Federated States of Micronesia or
16	upon its becoming law without such approval.
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18	Date: 6/27/18 Introduced by: /s/ Wesley W. Simina
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